

THE DIRECTOR OF CENTRAL INTELLIGENCE

WASHINGTON, D. C. 20505

National Intelligence Officers

1 July 1982

MEMORANDUM FOR: Deputy Director of Central Intelligence
FROM : National Intelligence Officer for Warning
SUBJECT : Draft DCID 1/5

1. Your approval of the attached draft DCID is requested prior to its circulation to the Community via the Warning Working Group.

2. The background of this issue is found in the attachments. The DCI signed the decision memorandum on warning and sent it to the NFIB members on 27 May. There was an NFIB meeting on 8 June and these talking points were prepared for the DCI to use if the subject came up. It was not raised and the talking points were not used. I convened a Warning Working Group meeting on 9 June to review the DCI decision and to solicit suggestions for incorporation into a revised DCID.

3. The few suggestions received are accommodated in the DCID drafted by Walt Elder and reviewed by the Special Assistant for Warning and the Assistant NIO/W. The next steps involve a discussion of the NIO/Warning role at the Military Intelligence Board soon and a meeting of the Warning Working Group to discuss the draft DCID.

4. It is recommended that you approve this draft DCID for circulation to the Warning Working Group.



25X

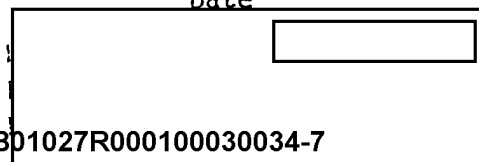
Attachments

APPROVE/DISAPPROVE:

151
Deputy Director of Central Intelligence

8 JUL 1982

Date



25X

SUBJECT: Draft DCID 1/5 (DDI/NIC #5442-82)

Distribution:

- 1 - DDCI
- 1 - ER
- 1 - EXDIR
- 1 - C/IDA
- 1 - VC/NIC Chrono
- 1 - NIO/W Chrono ✓
- 1 - A/NIO/W
- 1 - SA/Warning
- 1 - DDI Registry

DDI #4178-82

18 May 1982

82-283

MEMORANDUM FOR: Director of Central Intelligence

FROM :
Acting Chairman, National Intelligence Council

SUBJECT : Decision on Warning Working Group Report

1. On 13 May I sent to you a recommendation on the report and a memorandum for you to send to the NFIB. It was sent through the DDI, Executive Director, and the DDCI. That memorandum and comments are attached as a reference.

2. You and I discussed the memorandum on 17 May and you asked me to revise the memorandum with the following points in mind:

- you noted that warning was proposed as a part-time responsibility for the DDCI, C/NIC, and perhaps the NIO/W;
- you wanted warning to be a full-time responsibility for at least one person;
- the 13 May papers were too cryptic;
- the decision memorandum to the NFIB should be more specific.

3. A decision memorandum to the NFIB is attached for your approval and signature.

- it designates the NIO/W as a full-time position;
- it includes advice to the Watch Committee as one responsibility of the NIO/W;
- it abolishes the Strategic Warning Staff;
- it establishes a small National Warning Staff.

All Portions of This Memorandum
are Classified SECRET

SECRET

25X1

5X1

4. In response to concerns expressed by Bob Gates and John McMahon about personnel, I propose that we enter into Warning Working Group discussion with a tentative T/O as follows:

NIO/W
A/NIO/W
Special Ass't Warning

NIC billet
NIC billet
NIC contract

To be selected
Incumbent

25X1
25X1

Staff
Staff

Rotate among
DIA, NSA, CIA,
INR

DIA Incumbent
To be selected

25X1

APPROVED:

William J. Casey
Director of Central Intelligence

27 MAY 1982

Date

DISAPPROVED:

Director of Central Intelligence

Date

SECRET

The Director of Central Intelligence

Washington D.C. 20505

MEMORANDUM FOR: The National Foreign Intelligence Board
FROM : Director of Central Intelligence
SUBJECT : Decision on Warning Working Group Report

1. My discussion and consideration of the warning issues has continued in a variety of forums since we reviewed the Working Group Report at the 19 January NFIB. Drawing upon the report for a frame of reference, I have made the following decisions:

- a. We should consider the National Intelligence Warning System as defined in the current DCID to be composed of the separate warning activities in the Intelligence Community components plus the NIO for Warning.
- b. The mission of the system is to advise and assist the Director of Central Intelligence in the discharge of his duties and responsibilities with respect to warning intelligence and to coordinate the warning activities of the Intelligence Community.
- c. The basic warning mission will be as defined in DCID 1/5: "to avoid surprise to the President, the NSC, and the Armed Forces of the United States by foreign events of major importance..." That mission and definition will be expanded as appropriate to ensure attention to more slowly developing, longer-term intelligence problems relating to the security of the United States. The warning mission will give highest priority to warning of an attack on the US or its allies.
- d. The Deputy Director of Central Intelligence will oversee the National Intelligence Warning System with the advice of the National Foreign Intelligence Board.
- e. The position of National Intelligence Officer for Warning will be a full-time position. His mission is to advise and assist the Director and Deputy Director of Central Intelligence on all matters relating to warning, to coordinate national intelligence warning activities, and to serve as a focal point for warning in the Community. He will to the maximum extent rely on existing organizations in carrying out his duties. His responsibilities are:

25X1
25X1

All Portions of This Memorandum
are Classified SECRET

- (1) To oversee analysis of intelligence from all sources which might provide warning. In particular, he should be alert to alternate interpretations within the Community and assess these with a view to the need for issuance of warning. He should encourage consultation and substantive discussion at all levels in the Community.
- (2) To recommend to the Director or Deputy Director of Central Intelligence the issuance of warning to the President and National Security Council, and to ensure the dissemination of such warning within and by the organizations of the Intelligence Community. When time is of the essence, the National Intelligence Officer may issue such warning directly to the President and the National Security Council, with concurrent dissemination to the Director and Deputy Director of Central Intelligence and senior officers of the Intelligence Community.
- (3) To advise the Chairman, National Intelligence Council and the DCI Watch Committee on appropriate Community response to developing warning situations.
- (4) To support the Deputy Director of Central Intelligence and the National Foreign Intelligence Board on warning matters.
- (5) To chair the Warning Working Group.
- (6) To oversee the warning activities of the National Intelligence Officers.
- (7) To supervise the National Warning Staff.
- (8) To arrange for intelligence research and production with respect to strategic warning.
- (9) To develop a warning consciousness and discipline throughout the Community.
- (10) To seek improvements in methodologies and procedures for warning, including communications and dissemination of information.
- (11) To arrange with appropriate organizations of the government for provision to the National Intelligence Officer for Warning and the Warning Staff of the information they need to carry out their mission.

- (12) To promote improved analyst training in indications and warning techniques and in other analytic techniques that might contribute to improved warning.
 - (13) To advise the Director, Intelligence Community Staff and the chairmen of the collection requirements committees, as appropriate, on warning activities that relate to their responsibilities.
- f. The Warning Working Group, chaired by the National Intelligence Officer for Warning, will assist him in carrying out his responsibilities and in coordinating Community warning activities. Its Members shall be senior officers of the Defense Intelligence Agency; National Security Agency; Central Intelligence Agency; Bureau of Intelligence and Research, Department of State; Office of the Secretary of Defense; and the Intelligence Community Staff. The Chairman shall invite representatives of other departments and agencies to attend when matters of concern to them are discussed.
 - g. The National Intelligence Officers continue to be charged with substantive responsibility for warning in their respective fields. They will conduct Community-wide reviews at least monthly of situations potentially requiring the issuance of warning, and will keep the Director of Central Intelligence advised of the results, in consultation with the National Intelligence Officer for Warning. They will be continually alert to the need for immediate issuance of warning.
 - h. The Strategic Warning Staff is disestablished.
 - i. A National Warning Staff is established to support the National Intelligence Officer for Warning. This will be a small staff with appropriate representation from the Intelligence Community.
 - j. DCID 1/5 will be revised and reissued to bring it into accord with the decisions described above and with the current structure of the Intelligence Community.
2. The Chairman, National Intelligence Council and the National Intelligence Officer for Warning will work with you to implement these decisions.

15/
William J. Casey

DCI TALKING POINTS
ON WARNING

NFIB 8 June 1982

- I. Decision Memo on warning completes a series of efforts to improve our ability to produce warning intelligence.
 - A. New initiatives in research support production of warning.
 1. Center for Terrorism Instability and Insurgency will identify causes and indicators of change.
 2. Intelligence Producers Council will coordinate Community research efforts on Third World and Soviet Bloc developments having warning implications.
 - B. NIO's will identify mid- to long-term warning situations through their estimates and monthly warning meetings.
 - C. Watch Committee will highlight short-term warning developments.
 - D. Alerting of fast breaking events will continue to be the function of our Ops Centers through the use of procedures such as CRITICS and NIOWONs.
- II. NIO for Warning and National Warning Staff will oversee and advise all the above. fits in here as Special Assistant for Warning)
 - A. Identify events and alternative outcomes not given adequate hearing in standard products.
 - B. Participate in and contribute to the production of estimates and Watch Committee reports.

SECRET

- C. Nominate, contribute, participate, conduct or coordinate specific research projects on warning matters.
 - D. Draw upon the results and products of individual agency and departmental warning activities, but not rely exclusively on their efforts. The whole should be greater than the sum of the parts.
- III. The Warning Working Group will be retained to assist the NIO/W. I look to them to carry out the implementation of this decision.
- IV. Warning function and Warning Staff will continue to be a Community effort.
- A. Warning function will be lodged in the National Intelligence Council.
 - B. NIO/W will be a full time position.
 - C. Composition, size and location of the staff will be worked out by Warning Working Group.
- V. The Warning mission will continue to be to insure "no surprise" to the President, NSC and Armed Forces. Obviously warning of an attack on the US or its allies is first priority; however, we must also address slowly-developing, longer-term threats to US security-- within the warning context.
- VI. The Alert Memorandum will be retained as a warning medium, but it is not the exclusive one since both estimates and the Watch Committee reports will have warning content. Other means of conveying the warning message will be employed when needed. Content, not form, is what is important.

DCID No. 1/5

DIRECTOR OF CENTRAL INTELLIGENCE DIRECTIVE NO. 1/5¹

NATIONAL INTELLIGENCE WARNING

(Effective 23 May 1979)

Pursuant to Section 102 of the National Security Act of 1947 and Executive Order 12036, there is established a National Intelligence Warning System, individual components and responsibilities of which are established in Paragraph 3. The mission of the System is to advise and assist the Director of Central Intelligence in the discharge of his duties and responsibilities with respect to warning intelligence, and to coordinate the warning activities of the Intelligence Community.

1. Definitions

a. *Warning* as used herein encompasses those measures taken, and the intelligence information produced, by the Intelligence Community to avoid surprise to the President, the NSC, and the Armed Forces of the United States by foreign events of major importance to the security of the United States. It includes strategic, but not tactical warning.

b. *Strategic Warning* is intelligence information or intelligence regarding the threat of the initiation of hostilities against the US or in which US forces may become involved; it may be received at any time prior to the initiation of hostilities. It does not include tactical warning.

c. *Tactical warning* is notification that the enemy has initiated hostilities. Such warning may be received at any time from the launching of the attack until it reaches its target.

2. Policy

a. All Community organizations and personnel have substantive responsibility for the detection of developments requiring warning, especially strategic warning, and for prompt alerting, through established channels, of such developments. Nothing in this directive is intended to inhibit the flow of warning in any way. Specifically, the measures contained in this directive do not require coordination or consultation when immediate warning is required.

b. The Department of Defense has unique and specific responsibilities for warning of attack by hostile forces. To carry out that specialized function, the DoD operates dedicated tactical warning systems within the military command organization and independent from the National Intelligence Warning System. These separate systems are mutually supportive, however.

¹ This directive supersedes DCID 1/5 effective 18 May 1976

SECRET

322

3. Assignment of Responsibilities

a. The Deputy Director of Central Intelligence is assigned oversight of the National Intelligence Warning System and will exercise his authority with the advice of members of the National Foreign Intelligence Board.

b. There is established the position of National Intelligence Officer for Warning. His mission is to advise and assist the Director and Deputy Director of Central Intelligence on all matters relating to warning, to coordinate national intelligence warning activities, and to serve as a focal point for warning in the Community. For organizational purposes, he will be located in the National Foreign Assessment Center. He will to the maximum extent rely on existing organizations in carrying out his duties. The responsibilities of the National Intelligence Officer for Warning are:

i. To oversee analysis of intelligence from all sources which might provide warning. In particular, he should be alert to alternate interpretations within the Community and assess these with a view to the need for issuance of warning. He should encourage consultation and substantive discussion at all levels in the Community.

ii. To recommend to the Director or Deputy Director of Central Intelligence the issuance of warning to the President and National Security Council, and to ensure the dissemination of such warning within and by the organizations of the Intelligence Community. When time is of the essence, the National Intelligence Officer may issue such warning directly to the President and the National Security Council, with concurrent dissemination to the Director and Deputy Director of Central Intelligence and senior officers of the Intelligence Community.

iii. To advise the Deputy Director for Collection Tasking and Deputy Director for National Foreign Assessment on appropriate Community response to developing warning situations.

iv. To develop plans and procedures for support of the Director of Central Intelligence in crisis situations.

v. To support the Deputy Director of Central Intelligence and the National Foreign Intelligence Board on warning matters.

vi. To chair the Warning Working Group (Paragraph 3c).

vii. To oversee the warning activities of the National Intelligence Officers (Paragraph 3d).

viii. To supervise the Strategic Warning Staff (Paragraph 3e).

ix. To arrange for intelligence research and production with respect to strategic warning.

x. To develop a warning consciousness and discipline throughout the Community.

xi. To seek improvements in methodologies and procedures for warning, including communications and dissemination of information.

xii. To arrange with appropriate organizations of the government for provision to the National Intelligence Officer for Warning and the Strategic Warning Staff of the information they need to carry out their mission.

Approved For Release 2004/12/22 : CIA-RDP83B01027R000100030034-7
 techniques and in other analytic techniques that might contribute to improved warning.

ix. To advise the Deputy for Collection Tasking and the Deputy for Resource Management, as appropriate, on warning activities that relate to their responsibilities.

c. There is established a *Warning Working Group*, chaired by the National Intelligence Officer for Warning, to assist him in carrying out his responsibilities and in coordinating Community warning activities. Its Members shall be senior officers of the Defense Intelligence Agency; National Security Agency; Central Intelligence Agency; Bureau of Intelligence and Research, Department of State; Office of the Secretary of Defense; and Collection Tasking Staff. The Chairman shall invite representatives of other departments and agencies to attend when matters of concern to them are discussed.

d. The *National Intelligence Officers* are specifically charged with substantive responsibility for warning in their respective fields. They will conduct Community-wide reviews at least monthly of situations potentially requiring the issuance of warning, and will keep the Director of Central Intelligence advised of the results, in consultation with the National Intelligence Officer for Warning. They will be continually alert to the need for immediate issuance of warning.

e. The *Strategic Warning Staff* will be under the supervision of the National Intelligence Officer for Warning. Its principal functions are to assist him in his responsibilities with respect to strategic warning and to conduct research with respect thereto. It may also engage in other warning-related activities within the Intelligence Community with the concurrence of the National Intelligence Officer.

4. *Community Responsibilities*

a. Each agency of the Community will establish the necessary structure and manning to carry out its warning mission and to support the National Intelligence Warning System.

b. Specific responsibilities of the Community in support of the National Intelligence Warning System are:

i. To provide full-time, highly qualified professional intelligence personnel and other support to the Strategic Warning Staff in consultation with the Deputy Director of Central Intelligence and the National Intelligence Officer for Warning.

ii. To provide to the Strategic Warning Staff on a timely basis all information from every source pertinent to the strategic warning mission. Information of exceptional sensitivity may, with the approval of the Deputy Director of Central Intelligence, be provided only to the National Intelligence Officer for Warning.

iii. To provide appropriate representation on the Warning Working Group, and to designate an officer in each agency specifically responsible for warning matters and charged with support of the National Intelligence Warning System.

5. *Composition and Organization*

a. The National Intelligence Officer for Warning shall be appointed by the Director of Central Intelligence in consultation with the Director, DIA.

SECRET

b. There shall be an Assistant National Intelligence Officer for Warning. Either the National Intelligence Officer or his Assistant shall be drawn from the Department of Defense. The National Intelligence Officer may also be assisted by such staff as the Deputy Director of Central Intelligence deems appropriate.

c. The Director, Strategic Warning Staff, shall be appointed by the Director of Central Intelligence in consultation with the Director, DIA. He shall be directly responsible to the National Intelligence Officer for Warning.

d. The Strategic Warning Staff shall be co-located with the National Military Intelligence Center.

STANSFIELD TURNER
Director of Central Intelligence

4
SECRET